

[CHAIRMAN'S MARK]108TH CONGRESS
2D SESSION**H. CON. RES. _____****[Report No. ____]**

Establishing the congressional budget for the United States Government for fiscal year 2005 and setting forth appropriate budgetary levels for fiscal years 2004 and 2006 through 2009.

IN THE HOUSE OF REPRESENTATIVES

Mr. NUSSLE, from the Committee on the Budget, reported the following concurrent resolution; which was committed to the Committee of the Whole House on the State of the Union and ordered to be printed

CONCURRENT RESOLUTION

Establishing the congressional budget for the United States Government for fiscal year 2005 and setting forth appropriate budgetary levels for fiscal years 2004 and 2006 through 2009.

- 1 *Resolved by the House of Representatives (the Senate*
- 2 *concurring),*

1 **SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET**
2 **FOR FISCAL YEAR 2005.**

3 (a) DECLARATION.—The Congress declares that the
4 concurrent resolution on the budget for fiscal year 2005
5 is hereby established and that the appropriate budgetary
6 levels for fiscal years 2004 and 2006 through 2009 are
7 set forth.

8 (b) TABLE OF CONTENTS.—The table of contents for
9 this concurrent resolution is as follows:

Sec. 1. Concurrent resolution on the budget for fiscal year 2005.

TITLE I—RECOMMENDED LEVELS AND AMOUNTS

Sec. 101. Recommended levels and amounts.

Sec. 102. Major functional categories.

TITLE II—RECONCILIATION AND REPORT SUBMISSIONS

Sec. 201. Reconciliation in the House of Representatives.

Sec. 202. Submission of report on savings to be used for members of the
Armed Forces in Iraq and Afghanistan.

TITLE III—RESERVE FUNDS AND CONTINGENCY PROCEDURE

Subtitle A—Reserve Funds for Legislation Assumed in Budget Aggregates

Sec. 301. Deficit-neutral reserve fund for health insurance for the uninsured.

Sec. 302. Deficit-neutral reserve fund for the Family Opportunity Act.

Sec. 303. Deficit-neutral reserve fund for Military Survivors' Benefit Plan.

Sec. 304. Reserve fund for pending legislation.

Subtitle B—Contingency Procedure

Sec. 311. Contingency procedure for surface transportation.

TITLE IV—BUDGET ENFORCEMENT

Sec. 401. Restrictions on advance appropriations.

Sec. 402. Emergency legislation.

Sec. 403. Compliance with section 13301 of the Budget Enforcement Act of
1990.

Sec. 404. Application and effect of changes in allocations and aggregates.

TITLE V—SENSE OF THE HOUSE

Sec. 501. Sense of the House on spending accountability.

Sec. 502. Sense of the House on entitlement reform.

1 **TITLE I—RECOMMENDED**
2 **LEVELS AND AMOUNTS**

3 **SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.**

4 The following budgetary levels are appropriate for
5 each of fiscal years 2004 through 2014:

6 (1) FEDERAL REVENUES.—For purposes of the
7 enforcement of this resolution:

8 (A) The recommended levels of Federal
9 revenues are as follows:

10 Fiscal year 2004: \$_____.

11 Fiscal year 2005: \$_____.

12 Fiscal year 2006: \$_____.

13 Fiscal year 2007: \$_____.

14 Fiscal year 2008: \$_____.

15 Fiscal year 2009: \$_____.

16 (B) The amounts by which the aggregate
17 levels of Federal revenues should be reduced are
18 as follows:

19 Fiscal year 2004: \$_____.

20 Fiscal year 2005: \$_____.

21 Fiscal year 2006: \$_____.

22 Fiscal year 2007: \$_____.

23 Fiscal year 2008: \$_____.

24 Fiscal year 2009: \$_____.

1 (2) NEW BUDGET AUTHORITY.—For purposes
2 of the enforcement of this resolution, the appropriate
3 levels of total new budget authority are as follows:

4 Fiscal year 2004: \$_____.

5 Fiscal year 2005: \$_____.

6 Fiscal year 2006: \$_____.

7 Fiscal year 2007: \$_____.

8 Fiscal year 2008: \$_____.

9 Fiscal year 2009: \$_____.

10 (3) BUDGET OUTLAYS.—For purposes of the
11 enforcement of this resolution, the appropriate levels
12 of total budget outlays are as follows:

13 Fiscal year 2004: \$_____.

14 Fiscal year 2005: \$_____.

15 Fiscal year 2006: \$_____.

16 Fiscal year 2007: \$_____.

17 Fiscal year 2008: \$_____.

18 Fiscal year 2009: \$_____.

19 (4) DEFICITS (ON-BUDGET).—For purposes of
20 the enforcement of this resolution, the amounts of
21 the deficits (on-budget) are as follows:

22 Fiscal year 2004: \$_____.

23 Fiscal year 2005: \$_____.

24 Fiscal year 2006: \$_____.

25 Fiscal year 2007: \$_____.

1 Fiscal year 2008: \$_____.

2 Fiscal year 2009: \$_____.

3 (5) DEBT SUBJECT TO LIMIT.—Pursuant to
4 section 301(a)(5) of the Congressional Budget Act
5 of 1974, the appropriate levels of the public debt are
6 as follows:

7 Fiscal year 2004: \$_____.

8 Fiscal year 2005: \$_____.

9 Fiscal year 2006: \$_____.

10 Fiscal year 2007: \$_____.

11 Fiscal year 2008: \$_____.

12 Fiscal year 2009: \$_____.

13 (6) DEBT HELD BY THE PUBLIC.—The appro-
14 priate levels of debt held by the public are as follows:

15 Fiscal year 2004: \$_____.

16 Fiscal year 2005: \$_____.

17 Fiscal year 2006: \$_____.

18 Fiscal year 2007: \$_____.

19 Fiscal year 2008: \$_____.

20 Fiscal year 2009: \$_____.

21 **SEC. 102. MAJOR FUNCTIONAL CATEGORIES.**

22 The Congress determines and declares that the ap-
23 propriate levels of new budget authority and outlays for
24 fiscal years 2004 through 2009 for each major functional
25 category are:

1 (1) National Defense (050):

2 Fiscal year 2004:

3 (A) New budget authority,

4 \$_____.

5 (B) Outlays, \$_____.

6 Fiscal year 2005:

7 (A) New budget authority,

8 \$_____.

9 (B) Outlays, \$_____.

10 Fiscal year 2006:

11 (A) New budget authority,

12 \$_____.

13 (B) Outlays, \$_____.

14 Fiscal year 2007:

15 (A) New budget authority,

16 \$_____.

17 (B) Outlays, \$_____.

18 Fiscal year 2008:

19 (A) New budget authority,

20 \$_____.

21 (B) Outlays, \$_____.

22 Fiscal year 2009:

23 (A) New budget authority,

24 \$_____.

25 (B) Outlays, \$_____.

1 (2) Homeland Security (100):

2 Fiscal year 2004:

3 (A) New budget authority,

4 \$_____.

5 (B) Outlays, \$_____.

6 Fiscal year 2005:

7 (A) New budget authority,

8 \$_____.

9 (B) Outlays, \$_____.

10 Fiscal year 2006:

11 (A) New budget authority,

12 \$_____.

13 (B) Outlays, \$_____.

14 Fiscal year 2007:

15 (A) New budget authority,

16 \$_____.

17 (B) Outlays, \$_____.

18 Fiscal year 2008:

19 (A) New budget authority,

20 \$_____.

21 (B) Outlays, \$_____.

22 Fiscal year 2009:

23 (A) New budget authority,

24 \$_____.

25 (B) Outlays, \$_____.

1 (3) International Affairs (150):

2 Fiscal year 2004:

3 (A) New budget authority,

4 \$_____.

5 (B) Outlays, \$_____.

6 Fiscal year 2005:

7 (A) New budget authority,

8 \$_____.

9 (B) Outlays, \$_____.

10 Fiscal year 2006:

11 (A) New budget authority,

12 \$_____.

13 (B) Outlays, \$_____.

14 Fiscal year 2007:

15 (A) New budget authority,

16 \$_____.

17 (B) Outlays, \$_____.

18 Fiscal year 2008:

19 (A) New budget authority,

20 \$_____.

21 (B) Outlays, \$_____.

22 Fiscal year 2009:

23 (A) New budget authority,

24 \$_____.

25 (B) Outlays, \$_____.

1 (4) General Science, Space, and Technology
2 (250):

3 Fiscal year 2004:

4 (A) New budget authority,
5 \$_____.

6 (B) Outlays, \$_____.

7 Fiscal year 2005:

8 (A) New budget authority,
9 \$_____.

10 (B) Outlays, \$_____.

11 Fiscal year 2006:

12 (A) New budget authority,
13 \$_____.

14 (B) Outlays, \$_____.

15 Fiscal year 2007:

16 (A) New budget authority,
17 \$_____.

18 (B) Outlays, \$_____.

19 Fiscal year 2008:

20 (A) New budget authority,
21 \$_____.

22 (B) Outlays, \$_____.

23 Fiscal year 2009:

24 (A) New budget authority,
25 \$_____.

10

1 (B) Outlays, \$_____.

2 (5) Energy (270):

3 Fiscal year 2004:

4 (A) New budget authority,
5 \$_____.

6 (B) Outlays, \$_____.

7 Fiscal year 2005:

8 (A) New budget authority,
9 \$_____.

10 (B) Outlays, \$_____.

11 Fiscal year 2006:

12 (A) New budget authority,
13 \$_____.

14 (B) Outlays, \$_____.

15 Fiscal year 2007:

16 (A) New budget authority,
17 \$_____.

18 (B) Outlays, \$_____.

19 Fiscal year 2008:

20 (A) New budget authority,
21 \$_____.

22 (B) Outlays, \$_____.

23 Fiscal year 2009:

24 (A) New budget authority,
25 \$_____.

11

1 (B) Outlays, \$_____.

2 (6) Natural Resources and Environment (300):

3 Fiscal year 2004:

4 (A) New budget authority,
5 \$_____.

6 (B) Outlays, \$_____.

7 Fiscal year 2005:

8 (A) New budget authority,
9 \$_____.

10 (B) Outlays, \$_____.

11 Fiscal year 2006:

12 (A) New budget authority,
13 \$_____.

14 (B) Outlays, \$_____.

15 Fiscal year 2007:

16 (A) New budget authority,
17 \$_____.

18 (B) Outlays, \$_____.

19 Fiscal year 2008:

20 (A) New budget authority,
21 \$_____.

22 (B) Outlays, \$_____.

23 Fiscal year 2009:

24 (A) New budget authority,
25 \$_____.

12

1 (B) Outlays, \$_____.

2 (7) Agriculture (350):

3 Fiscal year 2004:

4 (A) New budget authority,
5 \$_____.

6 (B) Outlays, \$_____.

7 Fiscal year 2005:

8 (A) New budget authority,
9 \$_____.

10 (B) Outlays, \$_____.

11 Fiscal year 2006:

12 (A) New budget authority,
13 \$_____.

14 (B) Outlays, \$_____.

15 Fiscal year 2007:

16 (A) New budget authority,
17 \$_____.

18 (B) Outlays, \$_____.

19 Fiscal year 2008:

20 (A) New budget authority,
21 \$_____.

22 (B) Outlays, \$_____.

23 Fiscal year 2009:

24 (A) New budget authority,
25 \$_____.

13

1 (B) Outlays, \$_____.

2 (8) Commerce and Housing Credit (370):

3 Fiscal year 2004:

4 (A) New budget authority,
5 \$_____.

6 (B) Outlays, \$_____.

7 Fiscal year 2005:

8 (A) New budget authority,
9 \$_____.

10 (B) Outlays, \$_____.

11 Fiscal year 2006:

12 (A) New budget authority,
13 \$_____.

14 (B) Outlays, \$_____.

15 Fiscal year 2007:

16 (A) New budget authority,
17 \$_____.

18 (B) Outlays, \$_____.

19 Fiscal year 2008:

20 (A) New budget authority,
21 \$_____.

22 (B) Outlays, \$_____.

23 Fiscal year 2009:

24 (A) New budget authority,
25 \$_____.

14

1 (B) Outlays, \$_____.

2 (9) Transportation (400):

3 Fiscal year 2004:

4 (A) New budget authority,

5 \$_____.

6 (B) Outlays, \$_____.

7 Fiscal year 2005:

8 (A) New budget authority,

9 \$_____.

10 (B) Outlays, \$_____.

11 Fiscal year 2006:

12 (A) New budget authority,

13 \$_____.

14 (B) Outlays, \$_____.

15 Fiscal year 2007:

16 (A) New budget authority,

17 \$_____.

18 (B) Outlays, \$_____.

19 Fiscal year 2008:

20 (A) New budget authority,

21 \$_____.

22 (B) Outlays, \$_____.

23 Fiscal year 2009:

24 (A) New budget authority,

25 \$_____.

15

1 (B) Outlays, \$_____.

2 (10) Community and Regional Development

3 (450):

4 Fiscal year 2004:

5 (A) New budget authority,

6 \$_____.

7 (B) Outlays, \$_____.

8 Fiscal year 2005:

9 (A) New budget authority,

10 \$_____.

11 (B) Outlays, \$_____.

12 Fiscal year 2006:

13 (A) New budget authority,

14 \$_____.

15 (B) Outlays, \$_____.

16 Fiscal year 2007:

17 (A) New budget authority,

18 \$_____.

19 (B) Outlays, \$_____.

20 Fiscal year 2008:

21 (A) New budget authority,

22 \$_____.

23 (B) Outlays, \$_____.

24 Fiscal year 2009:

16

1 (A) New budget authority,

2 \$_____.

3 (B) Outlays, \$_____.

4 (11) Education, Training, Employment, and

5 Social Services (500):

6 Fiscal year 2004:

7 (A) New budget authority,

8 \$_____.

9 (B) Outlays, \$_____.

10 Fiscal year 2005:

11 (A) New budget authority,

12 \$_____.

13 (B) Outlays, \$_____.

14 Fiscal year 2006:

15 (A) New budget authority,

16 \$_____.

17 (B) Outlays, \$_____.

18 Fiscal year 2007:

19 (A) New budget authority,

20 \$_____.

21 (B) Outlays, \$_____.

22 Fiscal year 2008:

23 (A) New budget authority,

24 \$_____.

25 (B) Outlays, \$_____.

17

1 Fiscal year 2009:

2 (A) New budget authority,

3 \$_____.

4 (B) Outlays, \$_____.

5 (12) Health (550):

6 Fiscal year 2004:

7 (A) New budget authority,

8 \$_____.

9 (B) Outlays, \$_____.

10 Fiscal year 2005:

11 (A) New budget authority,

12 \$_____.

13 (B) Outlays, \$_____.

14 Fiscal year 2006:

15 (A) New budget authority,

16 \$_____.

17 (B) Outlays, \$_____.

18 Fiscal year 2007:

19 (A) New budget authority,

20 \$_____.

21 (B) Outlays, \$_____.

22 Fiscal year 2008:

23 (A) New budget authority,

24 \$_____.

25 (B) Outlays, \$_____.

18

1 Fiscal year 2009:

2 (A) New budget authority,

3 \$_____.

4 (B) Outlays, \$_____.

5 (13) Medicare (570):

6 Fiscal year 2004:

7 (A) New budget authority,

8 \$_____.

9 (B) Outlays, \$_____.

10 Fiscal year 2005:

11 (A) New budget authority,

12 \$_____.

13 (B) Outlays, \$_____.

14 Fiscal year 2006:

15 (A) New budget authority,

16 \$_____.

17 (B) Outlays, \$_____.

18 Fiscal year 2007:

19 (A) New budget authority,

20 \$_____.

21 (B) Outlays, \$_____.

22 Fiscal year 2008:

23 (A) New budget authority,

24 \$_____.

25 (B) Outlays, \$_____.

19

1 Fiscal year 2009:

2 (A) New budget authority,

3 \$_____.

4 (B) Outlays, \$_____.

5 (14) Income Security (600):

6 Fiscal year 2004:

7 (A) New budget authority,

8 \$_____.

9 (B) Outlays, \$_____.

10 Fiscal year 2005:

11 (A) New budget authority,

12 \$_____.

13 (B) Outlays, \$_____.

14 Fiscal year 2006:

15 (A) New budget authority,

16 \$_____.

17 (B) Outlays, \$_____.

18 Fiscal year 2007:

19 (A) New budget authority,

20 \$_____.

21 (B) Outlays, \$_____.

22 Fiscal year 2008:

23 (A) New budget authority,

24 \$_____.

25 (B) Outlays, \$_____.

20

1 Fiscal year 2009:

2 (A) New budget authority,

3 \$_____.

4 (B) Outlays, \$_____.

5 (15) Social Security (650):

6 Fiscal year 2004:

7 (A) New budget authority,

8 \$_____.

9 (B) Outlays, \$_____.

10 Fiscal year 2005:

11 (A) New budget authority,

12 \$_____.

13 (B) Outlays, \$_____.

14 Fiscal year 2006:

15 (A) New budget authority,

16 \$_____.

17 (B) Outlays, \$_____.

18 Fiscal year 2007:

19 (A) New budget authority,

20 \$_____.

21 (B) Outlays, \$_____.

22 Fiscal year 2008:

23 (A) New budget authority,

24 \$_____.

25 (B) Outlays, \$_____.

21

1 Fiscal year 2009:

2 (A) New budget authority,

3 \$_____.

4 (B) Outlays, \$_____.

5 (16) Veterans Benefits and Services (700):

6 Fiscal year 2004:

7 (A) New budget authority,

8 \$_____.

9 (B) Outlays, \$_____.

10 Fiscal year 2005:

11 (A) New budget authority,

12 \$_____.

13 (B) Outlays, \$_____.

14 Fiscal year 2006:

15 (A) New budget authority,

16 \$_____.

17 (B) Outlays, \$_____.

18 Fiscal year 2007:

19 (A) New budget authority,

20 \$_____.

21 (B) Outlays, \$_____.

22 Fiscal year 2008:

23 (A) New budget authority,

24 \$_____.

25 (B) Outlays, \$_____.

22

1 Fiscal year 2009:

2 (A) New budget authority,

3 \$_____.

4 (B) Outlays, \$_____.

5 (17) Administration of Justice (750):

6 Fiscal year 2004:

7 (A) New budget authority,

8 \$_____.

9 (B) Outlays, \$_____.

10 Fiscal year 2005:

11 (A) New budget authority,

12 \$_____.

13 (B) Outlays, \$_____.

14 Fiscal year 2006:

15 (A) New budget authority,

16 \$_____.

17 (B) Outlays, \$_____.

18 Fiscal year 2007:

19 (A) New budget authority,

20 \$_____.

21 (B) Outlays, \$_____.

22 Fiscal year 2008:

23 (A) New budget authority,

24 \$_____.

25 (B) Outlays, \$_____.

23

1 Fiscal year 2009:

2 (A) New budget authority,

3 \$_____.

4 (B) Outlays, \$_____.

5 (18) General Government (800):

6 Fiscal year 2004:

7 (A) New budget authority,

8 \$_____.

9 (B) Outlays, \$_____.

10 Fiscal year 2005:

11 (A) New budget authority,

12 \$_____.

13 (B) Outlays, \$_____.

14 Fiscal year 2006:

15 (A) New budget authority,

16 \$_____.

17 (B) Outlays, \$_____.

18 Fiscal year 2007:

19 (A) New budget authority,

20 \$_____.

21 (B) Outlays, \$_____.

22 Fiscal year 2008:

23 (A) New budget authority,

24 \$_____.

25 (B) Outlays, \$_____.

24

1 Fiscal year 2009:

2 (A) New budget authority,

3 \$_____.

4 (B) Outlays, \$_____.

5 (19) Net Interest (900):

6 Fiscal year 2004:

7 (A) New budget authority,

8 \$_____.

9 (B) Outlays, \$_____.

10 Fiscal year 2005:

11 (A) New budget authority,

12 \$_____.

13 (B) Outlays, \$_____.

14 Fiscal year 2006:

15 (A) New budget authority,

16 \$_____.

17 (B) Outlays, \$_____.

18 Fiscal year 2007:

19 (A) New budget authority,

20 \$_____.

21 (B) Outlays, \$_____.

22 Fiscal year 2008:

23 (A) New budget authority,

24 \$_____.

25 (B) Outlays, \$_____.

25

1 Fiscal year 2009:

2 (A) New budget authority,

3 \$_____.

4 (B) Outlays, \$_____.

5 (20) Allowances (920):

6 Fiscal year 2004:

7 (A) New budget authority,

8 \$_____.

9 (B) Outlays, \$_____.

10 Fiscal year 2005:

11 (A) New budget authority,

12 \$_____.

13 (B) Outlays, \$_____.

14 Fiscal year 2006:

15 (A) New budget authority,

16 \$_____.

17 (B) Outlays, \$_____.

18 Fiscal year 2007:

19 (A) New budget authority,

20 \$_____.

21 (B) Outlays, \$_____.

22 Fiscal year 2008:

23 (A) New budget authority,

24 \$_____.

25 (B) Outlays, \$_____.

26

1 Fiscal year 2009:

2 (A) New budget authority,

3 \$_____.

4 (B) Outlays, \$_____.

5 (21) Undistributed Offsetting Receipts (950):

6 Fiscal year 2004:

7 (A) New budget authority,

8 \$_____.

9 (B) Outlays, \$_____.

10 Fiscal year 2005:

11 (A) New budget authority,

12 \$_____.

13 (B) Outlays, \$_____.

14 Fiscal year 2006:

15 (A) New budget authority,

16 \$_____.

17 (B) Outlays, \$_____.

18 Fiscal year 2007:

19 (A) New budget authority,

20 \$_____.

21 (B) Outlays, \$_____.

22 Fiscal year 2008:

23 (A) New budget authority,

24 \$_____.

25 (B) Outlays, \$_____.

1 Fiscal year 2009:

2 (A) New budget authority,

3 \$_____.

4 (B) Outlays, \$_____.

5 **TITLE II—RECONCILIATION AND**
6 **REPORT SUBMISSIONS**

7 **SEC. 201. RECONCILIATION IN THE HOUSE OF REPRESENT-**
8 **ATIVES.**

9 (a) SUBMISSIONS PROVIDING FOR THE ELIMINATION
10 OF WASTE, FRAUD, AND ABUSE.—(1) Not later than July
11 15, 2004, the House committees named in paragraph (2)
12 shall submit their recommendations to the House Com-
13 mittee on the Budget. After receiving those recommenda-
14 tions, the House Committee on the Budget shall report
15 to the House a reconciliation bill carrying out all such rec-
16 ommendations without any substantive revision.

17 (2) INSTRUCTIONS.—

18 (A) COMMITTEE ON AGRICULTURE.—The
19 House Committee on Agriculture shall report
20 changes in laws within its jurisdiction sufficient to
21 reduce the level of direct spending for that com-
22 mittee by \$_____ in outlays for fiscal year 2005
23 and \$_____ in outlays for the period of fiscal
24 years 2005 through 2009.

1 (B) COMMITTEE ON EDUCATION AND THE
2 WORKFORCE: INSTRUCTION TO PROVIDE FAIRNESS
3 IN FEDERAL WORKERS COMPENSATION.—The House
4 Committee on Education and the Workforce shall re-
5 port changes in laws within its jurisdiction sufficient
6 to reduce the level of direct spending for that com-
7 mittee by \$_____ in outlays for fiscal year 2005
8 and \$_____ in outlays for the period of fiscal
9 years 2005 through 2009.

10 (C) COMMITTEE ON ENERGY AND COM-
11 MERCE.—The House Committee on Energy and
12 Commerce shall report changes in laws within its ju-
13 risdiction sufficient to reduce the level of direct
14 spending for that committee by \$_____ in out-
15 lays for fiscal year 2005 and \$_____ in outlays
16 for the period of fiscal years 2005 through 2009.

17 (D) COMMITTEE ON GOVERNMENT REFORM: IN-
18 STRUCTION TO INCREASE RESOURCES TO AUTHOR-
19 IZE INFORMATION SHARING TO ALLOW FEDERAL
20 BENEFIT PROGRAMS LIMITED ACCESS TO FEDERAL
21 AND STATE ADMINISTRATIVE DATA TO VERIFY ELI-
22 GIBILITY.—The House Committee on Government
23 Reform shall report changes in laws within its juris-
24 diction sufficient to reduce the level of direct spend-
25 ing for that committee by \$_____ in outlays for

1 fiscal year 2005 and \$_____ in outlays for the
2 period of fiscal years 2005 through 2009.

3 (E) COMMITTEE ON WAYS AND MEANS.—The
4 House Committee on Ways and Means shall report
5 changes in laws within its jurisdiction sufficient to
6 reduce the deficit by \$_____ for fiscal year 2005
7 and \$_____ for the period of fiscal years 2005
8 through 2009.

9 (b) SUBMISSION PROVIDING FOR THE EXTENSION OF
10 EXPIRING TAX RELIEF.—(1) The House Committee on
11 Ways and Means shall report a reconciliation bill not later
12 than October 1, 2004, that consists of changes in laws
13 within its jurisdiction sufficient to reduce revenues by not
14 more than \$_____ for fiscal year 2005 and by not
15 more than \$_____ for the period of fiscal years 2005
16 through 2009.

17 (2) If a reconciliation bill, as reported pursuant to
18 paragraph (1), does not increase the deficit for fiscal year
19 2005 or for the period of fiscal years 2005 though 2009
20 above the levels permitted in such paragraph, the chair-
21 man of the House Committee on the Budget may revise
22 the reconciliation instructions under this section to permit
23 the Committee on Ways and Means to increase the level
24 of direct spending outlays, make conforming adjustments
25 to the revenue instruction to decrease the reduction in rev-

1 enues, and make conforming changes in allocations to the
2 Committee on Ways and Means and in budget aggregates.

3 **SEC. 202. SUBMISSION OF REPORT ON DEFENSE SAVINGS.**

4 In the House, not later than May 15, 2004, the Com-
5 mittee on Armed Services shall submit to the Committee
6 on the Budget its findings that identify \$2,000,000,000
7 in savings from (1) activities that are determined to be
8 of a low priority to the successful execution of current
9 military operations; or (2) activities that are determined
10 to be wasteful or unnecessary to national defense. Funds
11 identified should be reallocated to programs and activities
12 that directly contribute to enhancing the combat capabili-
13 ties of the U.S. military forces with an emphasis on force
14 protection, munitions and surveillance capabilities. For
15 purposes of this subsection, the report by the Committee
16 on Armed Services shall be inserted in the Congressional
17 Record by the chairman of the Committee on the Budget
18 not later than May 21, 2004.

1 **TITLE III—RESERVE FUNDS AND**
2 **CONTINGENCY PROCEDURE**
3 **Subtitle A—Reserve Funds for Leg-**
4 **islation Assumed in Budget Ag-**
5 **gregates**

6 **SEC. 301. DEFICIT-NEUTRAL RESERVE FUND FOR HEALTH**
7 **INSURANCE FOR THE UNINSURED.**

8 In the House, if legislation is reported, or if an
9 amendment thereto is offered or a conference report there-
10 on is submitted, that provides health insurance for the un-
11 insured, the chairman of the Committee on the Budget
12 may make the appropriate adjustments in allocations and
13 aggregates to the extent such measure is deficit neutral
14 in fiscal year 2005 and for the period of fiscal years 2005
15 through 2009.

16 **SEC. 302. DEFICIT-NEUTRAL RESERVE FUND FOR THE FAM-**
17 **ILY OPPORTUNITY ACT.**

18 In the House, if the Committee on Energy and Com-
19 merce reports legislation, or if an amendment thereto is
20 offered or a conference report thereon is submitted, that
21 provides medicaid coverage for children with special needs
22 (the Family Opportunity Act), the chairman of the Com-
23 mittee on the Budget may make the appropriate adjust-
24 ments in allocations and aggregates to the extent such

1 measure is deficit neutral in fiscal year 2005 and for the
2 period of fiscal years 2005 through 2009.

3 **SEC. 303. DEFICIT-NEUTRAL RESERVE FUND FOR MILITARY**
4 **SURVIVORS' BENEFIT PLAN.**

5 In the House, if the Committee on Armed Services
6 reports legislation, or if an amendment thereto is offered
7 or a conference report thereon is submitted, that increases
8 survivors' benefits under the Military Survivors' Benefit
9 Plan, the chairman of the Committee on the Budget may
10 make the appropriate adjustments in allocations and ag-
11 gregates to the extent such measure is deficit neutral re-
12 sulting from a change other than to discretionary appro-
13 priations in fiscal year 2005 and for the period of fiscal
14 years 2005 through 2009.

15 **SEC. 304. RESERVE FUND FOR PENDING LEGISLATION.**

16 In the House, for any bill, including a bill that pro-
17 vides for the safe importation of FDA-approved prescrip-
18 tion drugs or places limits on medical malpractice litiga-
19 tion, that has passed the House in the first session of the
20 108th Congress and, after the date of adoption of this con-
21 current resolution, is acted on by the Senate, enacted by
22 the Congress, and presented to the President, the chair-
23 man of the Committee on the Budget may make the ap-
24 propriate adjustments in the allocations and aggregates
25 to reflect any resulting savings from any such measure.

1 **Subtitle B—Contingency Procedure**

2 **SEC. 311. CONTINGENCY PROCEDURE FOR SURFACE** 3 **TRANSPORTATION.**

4 (a) IN GENERAL.—If the Committee on Transpor-
5 tation and Infrastructure of the House reports legislation,
6 or if an amendment thereto is offered or a conference re-
7 port thereon is submitted, that provides new budget au-
8 thority for the budget accounts or portions thereof in the
9 highway and transit categories as defined in sections
10 250(c)(4)(B) and (C) of the Balanced Budget and Emer-
11 gency Deficit Control Act of 1985, as modified by the joint
12 explanatory statement of managers accompanying the con-
13 ference report on this concurrent resolution, in excess of
14 the following amounts:

- 15 (1) for fiscal year 2004: \$_____,
- 16 (2) for fiscal year 2005: \$_____,
- 17 (3) for fiscal year 2006: \$_____,
- 18 (4) for fiscal year 2007: \$_____,
- 19 (5) for fiscal year 2008: \$_____, or
- 20 (6) for fiscal year 2009: \$_____.

21 the chairman of the Committee on the Budget may adjust
22 the appropriate budget aggregates and increase the alloca-
23 tion of new budget authority to such committee for fiscal
24 year 2004, for fiscal year 2005, and for the period of fiscal
25 years 2005 through 2009 to the extent such excess is off-

1 set by a reduction in mandatory outlays from the Highway
2 Trust Fund or an increase in receipts appropriately made
3 available to such fund for the applicable fiscal year caused
4 by such legislation or any previously enacted legislation.

5 (b) ADJUSTMENT FOR OUTLAYS.—For fiscal year
6 2004 or 2005, in the House, if a bill or joint resolution
7 is reported, or if an amendment thereto is offered or a
8 conference report thereon is submitted, that changes obli-
9 gation limitations such that the total limitations are in ex-
10 cess of \$_____ for fiscal year 2004 or 2005 for pro-
11 grams, projects, and activities within the highway and
12 transit categories described in subsection (a), and if legis-
13 lation has been enacted that satisfies the conditions set
14 forth in subsection (a) for such fiscal year, the chairman
15 of the Committee on the Budget may increase the alloca-
16 tion of outlays and appropriate aggregates for such fiscal
17 year for the committee reporting such measure by the
18 amount of outlays that corresponds to such excess obliga-
19 tion limitations, but not to exceed the amount of such ex-
20 cess that was offset pursuant to subsection (a).

21 **TITLE IV—BUDGET**

22 **ENFORCEMENT**

23 **SEC. 401. RESTRICTIONS ON ADVANCE APPROPRIATIONS.**

24 (a) IN GENERAL.—(1) In the House, except as pro-
25 vided in subsection (b), an advance appropriation may not

1 be reported in a bill or joint resolution making a general
2 appropriation or continuing appropriation, and may not
3 be in order as an amendment thereto.

4 (2) Managers on the part of the House may not agree
5 to a Senate amendment that would violate paragraph (1)
6 unless specific authority to agree to the amendment first
7 is given by the House by a separate vote with respect
8 thereto.

9 (b) LIMITATION.—In the House, an advance appro-
10 priation may be provided for fiscal year 2006 or 2007 for
11 programs, projects, activities or accounts identified in the
12 joint explanatory statement of managers accompanying
13 this resolution under the heading “Accounts Identified for
14 Advance Appropriations” in an aggregate amount not to
15 exceed \$23,568,000,000 in new budget authority.

16 (c) DEFINITION.—In this subsection, the term “ad-
17 vance appropriation” means any discretionary new budget
18 authority in a bill or joint resolution making general ap-
19 propriations or continuing appropriations for fiscal year
20 2005 that first becomes available for any fiscal year after
21 2005.

22 **SEC. 402. EMERGENCY LEGISLATION.**

23 (a) EXEMPTION OF OVERSEAS CONTINGENCY OPER-
24 ATIONS.—In the House, if a bill or joint resolution is re-
25 ported, or an amendment is offered thereto or a conference

1 report is filed thereon, that makes supplemental appro-
2 priations for fiscal year 2005 for contingency operations
3 related to the global war on terrorism, then the new budg-
4 et authority, new entitlement authority, outlays, and re-
5 cepts resulting therefrom shall not count for purposes of
6 sections 302, 303, and 401 of the Congressional Budget
7 Act of 1974 for the provisions of such measure that are
8 designated pursuant to this subsection as making appro-
9 priations for such contingency operations.

10 (b) EXEMPTION OF EMERGENCY PROVISIONS.—In
11 the House, if a bill or joint resolution is reported, or an
12 amendment is offered thereto or a conference report is
13 filed thereon, that designates a provision as an emergency
14 requirement pursuant to this section, then the new budget
15 authority, new entitlement authority, outlays, and receipts
16 resulting therefrom shall not count for purposes of sec-
17 tions 302, 303, 311, and 401 of the Congressional Budget
18 Act of 1974.

19 (c) DESIGNATIONS.—

20 (1) GUIDANCE.—In the House, if a provision of
21 legislation is designated as an emergency require-
22 ment under subsection (b), the committee report and
23 any statement of managers accompanying that legis-
24 lation shall include an explanation of the manner in
25 which the provision meets the criteria in paragraph

1 (2). If such legislation is to be considered by the
2 House without being reported, then the committee
3 shall cause the explanation to be published in the
4 Congressional Record in advance of floor consider-
5 ation.

6 (2) CRITERIA.—

7 (A) IN GENERAL.—Any such provision is
8 an emergency requirement if the underlying sit-
9 uation poses a threat to life, property, or na-
10 tional security and is—

11 (i) sudden, quickly coming into being,
12 and not building up over time;

13 (ii) an urgent, pressing, and compel-
14 ling need requiring immediate action;

15 (iii) subject to subparagraph (B), un-
16 foreseen, unpredictable, and unanticipated;
17 and

18 (iv) not permanent, temporary in na-
19 ture.

20 (B) UNFORESEEN.—An emergency that is
21 part of an aggregate level of anticipated emer-
22 gencies, particularly when normally estimated in
23 advance, is not unforeseen.

1 **SEC. 403. COMPLIANCE WITH SECTION 13301 OF THE BUDG-**
2 **ET ENFORCEMENT ACT OF 1990.**

3 (a) IN GENERAL.—In the House, notwithstanding
4 section 302(a)(1) of the Congressional Budget Act of
5 1974 and section 13301 of the Budget Enforcement Act
6 of 1990, the joint explanatory statement accompanying
7 the conference report on any concurrent resolution on the
8 budget shall include in its allocation under section 302(a)
9 of the Congressional Budget Act of 1974 to the Committee
10 on Appropriations amounts for the discretionary adminis-
11 trative expenses of the Social Security Administration.

12 (b) SPECIAL RULE.—In the House, for purposes of
13 applying section 302(f) of the Congressional Budget Act
14 of 1974, estimates of the level of total new budget author-
15 ity and total outlays provided by a measure shall include
16 any discretionary amounts provided for the Social Security
17 Administration.

18 **SEC. 404. APPLICATION AND EFFECT OF CHANGES IN ALLO-**
19 **CATIONS AND AGGREGATES.**

20 (a) APPLICATION.—Any adjustments of allocations
21 and aggregates made pursuant to this resolution shall—

22 (1) apply while that measure is under consider-
23 ation;

24 (2) take effect upon the enactment of that
25 measure; and

1 (3) be published in the Congressional Record as
2 soon as practicable.

3 (b) EFFECT OF CHANGED ALLOCATIONS AND AG-
4 GREGATES.—Revised allocations and aggregates resulting
5 from these adjustments shall be considered for the pur-
6 poses of the Congressional Budget Act of 1974 as alloca-
7 tions and aggregates contained in this resolution.

8 (c) BUDGET COMMITTEE DETERMINATIONS.—For
9 purposes of this resolution—

10 (1) the levels of new budget authority, outlays,
11 direct spending, new entitlement authority, revenues,
12 deficits, and surpluses for a fiscal year or period of
13 fiscal years shall be determined on the basis of esti-
14 mates made by the appropriate Committee on the
15 Budget; and

16 (2) such chairman may make any other nec-
17 essary adjustments to such levels to carry out this
18 resolution.

19 **TITLE V—SENSE OF THE HOUSE**

20 **SEC. 501. SENSE OF THE HOUSE ON SPENDING ACCOUNT-** 21 **ABILITY.**

22 It is the sense of the House that—

23 (1) authorizing committees should actively en-
24 gage in oversight utilizing—

1 (A) the plans and goals submitted by execu-
2 tive agencies pursuant to the Government Per-
3 formance and Results Act of 1993; and

4 (B) the performance evaluations submitted
5 by such agencies (that are based upon the Pro-
6 gram Assessment Rating Tool which is designed
7 to improve agency performance);
8 in order to enact legislation to eliminate waste,
9 fraud, and abuse to ensure the efficient use of tax-
10 payer dollars;

11 (2) all Federal programs should be periodically
12 reauthorized and funding for unauthorized programs
13 should be level-funded in fiscal year 2005 unless
14 there is a compelling justification;

15 (3) committees should submit written justifica-
16 tions for earmarks and should consider not funding
17 those most egregiously inconsistent with national
18 policy;

19 (4) the fiscal year 2005 budget resolution
20 should be vigorously enforced and legislation should
21 be enacted establishing statutory limits on appro-
22 priations and a PAY-AS-YOU-GO rule for new and
23 expanded entitlement programs; and

24 (5) Congress should make every effort to offset
25 nonwar-related supplemental appropriations.

1 **SEC. 502. SENSE OF THE HOUSE ON ENTITLEMENT RE-**
2 **FORM.**

3 (a) FINDINGS.—The House finds that welfare was
4 successfully reformed through the application of work re-
5 quirements, education and training opportunity, and time
6 limits on eligibility.

7 (b) SENSE OF THE HOUSE.—It is the sense of the
8 House that authorizing committees should—

9 (1) systematically review all means-tested enti-
10 tlement programs and track beneficiary participation
11 across programs and time;

12 (2) enact legislation to develop common eligi-
13 bility requirements for means-tested entitlement pro-
14 grams;

15 (3) enact legislation to accurately rename
16 means-tested entitlement programs;

17 (4) enact legislation to coordinate program ben-
18 efits in order to limit to a reasonable period of time
19 the Government dependency of means-tested entitle-
20 ment program participants;

21 (5) evaluate the costs of, and justifications for,
22 nonmeans-tested, nonretirement-related entitlement
23 programs; and

24 (6) identify and utilize resources that have con-
25 ducted cost-benefit analyses of participants in mul-
26 tiple means- and nonmeans-tested entitlement pro-

- 1 grams to understand their cumulative costs and col-
- 2 lective benefits.